Congress of the United States Washington, DC 20515

December 12, 2019

The Honorable Betsy DeVos Secretary of Education United States Department of Education 400 Maryland Avenue, SW, Room 7W301 Washington DC, 20202

Dear Secretary DeVos:

Last year, Members of Congress urged the Department of Education (the Department) to return to the bargaining table to negotiate in good faith with AFGE Council 252 (AFGE) for a fair and equitable contract. The Members outlined concerns about your priorities within the Department and the unilateral imposition of a non-bargained "Collective Bargaining Agreement" (Management Edict) as implemented more than a year ago in March 2018. Since then, we have learned of new and disturbing hiring practices and policies that were adopted without AFGE input and which require an immediate and thorough response from your office. Specifically, we are concerned with hiring practices and program administration within Federal Student Aid (FSA) and the Office for Civil Rights (OCR).

It is our understanding that the Department is hiring new FSA employees outside of typical Department hiring structures. Instead, the Department has deemed certain positions to be "administratively determined," and therefore not posted to USAJobs or open for application by Department employees. The Department did not discuss or bargain for these changes and decisions with AFGE, and we are concerned that the hiring process is now insulated from appropriate accountability and transparency. Additionally, this appears to signal an intention to privatize the oversight and administration of federal student loan programs, potentially costing student loan borrowers greater sums of money, threatening their credit ratings, and making the rules governing for-profit institutions and lenders less transparent.

Despite high caseloads and staff attrition that has increased during this Administration, few positions have been allocated and even fewer have been filled in OCR. Congress recognized the importance of hiring more OCR staff and explicitly directed the Department to do so in the 2018 appropriation explanatory statement. Reports indicate that hiring to date has been extremely slow and inefficient, and as a result, has not even kept pace with attrition. The Department's refusal to adequately staff OCR is inexcusable, especially when compared with its rapid, unrestrained hiring at FSA.

The hiring practices in OCR and the apparent diversion of appropriated funds intended to address the case backlog raise questions about how the Department is addressing cases involving serious and often widespread violations of civil rights in incidents of sexual harassment and racial discrimination. Specifically, we are concerned that OCR senior management has interfered with

¹ https://www.congress.gov/crec/2018/03/22/CREC-2018-03-22-bk3.pdf

the regional offices' normal processing of its cases and also asserted political authority to narrow decisions and limit remedies.

We raise these concerns because your imposition of the Management Edict, including the elimination of the Department's requirement to consult with AFGE before making agency-wide decisions and subsequent hiring and policy changes, significantly affects the rights of Department employees. More importantly, these actions negatively affect the quality of services the Department provides to students, school districts, vocational programs, and colleges and universities.

With this letter, we demand that you revoke your unilateral Management Edict and return to the bargaining table with AFGE Local 252 to negotiate in good faith a collectively bargained contract. Additionally, please provide a response by January 9, 2020 to the following requests:

- Please provide us with a report of all positions (with descriptions) hired for FSA in the past year; whether these positions were administratively determined, posted to USAJobs, or open to Department employees; and whether these positions are full-time, part-time, or contract.
- Please provide us a report explaining all OCR attorney and Equal Opportunity Specialist (EOS) attrition since the Management Edict was issued, and identify which positions remain unfilled and the timeline for filling these positions.
- Please provide an accounting of the use of all funds designated for staff hiring for OCR since March 2018, and the extent to which those funds have been used for other purposes, including overtime, training, travel, and supplies or other materials.
- Please provide us all information circulated to OCR staff regarding which cases are subject to review by OCR headquarters and the criteria for such review.

We appreciate your prompt attention to this matter.

Sincerely,

Suzarne Bonamici

Chair, Subcommittee on Civil Rights

and Human Services

Msan A. Davis

Member of Congress

Chairman, Education and Labor

Committee

Joe Courtney
Member of Congress

Gregorio Kilili Camacho Sablan Member of Congress

Mark Takano Member of Congress

Mark DeSaulnier Member of Congress

ramila Jayapal Member of Congress

Susan Wild Member of Congress

Lucy McBath Member of Congress

Donna Shalala Member of Congress Marcia L. Fudge
Member of Congress

Frederica S. Wilson Member of Congress

Alma S. Adams, Ph.D. Member of Congress

Donald Norcross Member of Congress

Joseph D. Morelle Member of Congress

Josh Harder Member of Congress

Jalana Hayes Member of Congress

Andy Levin



Ilhan Omar Member of Congress

Lori Trahan Member of Congress

Nita M. Lowey Member of Congress

Member of Congress

Ted Deutch Member of Congress

Enir L. Engel

Eliot L. Engel Member of Congress

Member of Congress

David Trone

Member of Congress

Maquin Castro Member of Congress

Member of Congress

Frank Pallone, Jr.

Member of Congress

Maxine Waters Member of Congress

Bennie G. Thompson Member of Congress

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Debbie Dingell

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Anmy Paletta
Member of Congress

Ann Kirkpatrick Member of Congress

Jeff van Drew Member of Congress

Gilbert R. Cisneros, Jr. Member of Congress

Thomas R. Suozzi Member of Congress

Sean Casten
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Charlie Crist Member of Congress

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Judy Chu

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Brenda L. Lawrence Member of Congress

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